

To: Warden and Members of County Council

From: Director of Corporate Services

# 2013 Audited Financial Statements

# RECOMMENDATION

- 1. That the Oxford County Consolidated Financial Statements and the County of Oxford Trust Funds Statements for the year ended December 31, 2013 be accepted;
- 2. And further, that the Auditor's letter of independence for the year ended December 31, 2013 be received;
- 3. And further, that the Treasurer coordinate improvements to address items identified in the Auditor's 2013 Management Letter, dated May 28, 2014.

## **REPORT HIGHLIGHTS**

- Auditor to present the 2013 consolidated financial statements, Letter of Independence and Management Letter
- Long Term Financial Sustainability Plan sustainability measures for 2009 to 2013
- 2013 year end budget surplus is \$1,441,879

### **Implementation Points**

Staff will take the appropriate measures to remedy the weaknesses identified in the Auditor's Management Letter.

### **Financial Impact**

2013 year end budget surplus from general purposes has been transferred to the corporate general reserve for tax stabilization purposes in accordance with Reserve Policy No. 6.20.

2013 year end surpluses or deficits from water/wastewater systems have been transferred to(from) the respective water or wastewater reserve in accordance with Reserve Policy No. 6.20.

The Treasurer has prepared this report based on the audited 2013 consolidated financial statements.

# **Risks/Implications**

There are no risks or implications that could result by adopting the recommendation contained within this report.

# Strategic Plan

County Council adopted the County of Oxford Strategic Plan at its regular meeting held March 27, 2013. The initiative contained within this report supports the Values and Strategic Directions as set out in the Strategic Plan as it pertains to the following Strategic Directions:

4. ii. A County that Informs and Engages - Better inform the public about County programs, services and activities through planned communication by enhancing the communication value of Council reports.

# **DISCUSSION**

# **Background**

For the 2013 fiscal year, Council appointed Scrimgeour & Company, Chartered Accountant, as auditor for the financial statements for the County of Oxford including its local boards.

Attached as Attachments 1 and 2 are copies of the County of Oxford Consolidated Audited Financial Statements and Audited Trust Funds Statements for the year ended December 31, 2013.

#### **Comments**

In September 2011, County Council adopted a Long Term Financial Sustainability Plan that sets out sustainability measures based on "Indicators of Government Financial Condition", defined and approved by the Public Sector Accounting Board. They include a core set of indicators for assessing financial condition of the government entity based on financial statements prepared on the full accrual basis of accounting. Financial condition is health measured in terms of ability to meet obligations in respect of service commitments and financial commitments, using elements of sustainability, flexibility and vulnerability and provides an overall assessment of the municipality's financial condition.

Sustainability measures the degree to which a government can maintain its existing service and financial commitment. The following illustrates some sustainability measures based on the County's 2009 - 2013 financial statements:

Sustainability Indicators	2013	2012	2011	2010	2009
Financial assets to liabilities	1.28	1.15	0.91	0.93	1.06
Total cash and temporary					
investments to operating expenses	0.94	0.76	0.65	0.46	0.59
Net working capital to operating					
expenses	0.76	0.61	0.50	0.39	0.51
Net debt to total operating revenue	0.40	0.40	0.45	0.35	0.39
Net debt to taxable assessment	0.0049	0.0053	0.0063	0.0057	0.0062
Accumulated surplus to taxable					
assessment	0.035	0.037	0.041	0.039	0.037
Total debt per household	\$1,407	\$1,463	\$1,552	\$1,401	\$1,458
Current ratio <sup>1</sup>	3.28	3.10	2.65	2.60	3.20
Taxation rates coverage <sup>2</sup>	0.39	0.37	0.38	0.32	0.33
Interest coverage <sup>3</sup>	8.03	5.46	4.56	4.86	4.47
Sustainability ratio <sup>4</sup>	2.14	1.25	3.52	2.89	2.99

#### Notes:

1 current assets/current liabilities - ability to meet short term debt obligations

<sup>2</sup> total tax revenue/total expenses - ability to cover its costs through tax revenue

<sup>3</sup> earnings before interest/borrowing costs - ability to pay interest on outstanding debt

<sup>4</sup> capital expenditures/amortization - net increase or decrease in the asset base

Flexibility Indicators measure the degree to which a municipality can change its debt or tax burden to meet its existing service and financial commitments. The following flexibility indicators have been calculated based on the County's 2009 - 2013 financial statements:

Flexibility Indicators	2013	2012	2011	2010	2009
Debt charges to total revenues	0.02	0.02	0.03	0.02	0.04
Net book value of capital assets to cost of					
capital assets	0.66	0.66	0.67	0.67	0.66
Total reserves to operating expenses	0.74	0.66	0.66	0.50	0.55
Total revenue to taxable assessment	0.01	0.01	0.01	0.02	0.02

Vulnerability indicators measure the degree to which a government is dependent on sources of funding from outside its control or influence or the extent to which it is exposed to risks that could impair its existing ability to meet service and financial obligations. The following represents a vulnerability indicator based on the County's 2009 - 2013 financial statements:

Vulnerability Indicators	2013	2012	2011	2010	2009
Government transfers to total revenues	0.28	0.29	0.29	0.39	0.37

The Financial Statements include a Consolidated Statement of Financial Position which identifies the assets, liabilities and accumulated surplus as of December 31, 2013. Note 9 to the Financial Statements provides a breakdown of the components of the accumulated surplus which includes investment in tangible capital assets, the Library surplus (budget to actual) discretionary reserves and special purpose reserves. The accumulated surplus at December 31, 2013 totals \$489,790,698 (\$460,498,460 – 2012). The overall 2013 budget surplus was \$1,441,879 (\$959,052 – 2012). The Library surplus of \$136,267 (\$74,388 – 2012) forms part of the following year's budget. The remaining \$1,441,879 of the surplus was transferred to, and forms part of, the corporate general reserve balance in accordance with Reserve Policy No. 6.20. The 2013 budget surplus is explained as follows:

Taxation	-582,000
Provincial offences revenue	175,000
Corporate Services - IS - software support and service recovery fees	90,000
Corporate Services – IS – wages	137,000
Public Health and Emergency Services - salaries and benefits	395,000
Woodingford Lodge - additional provincial funding	582,000
Woodingford Lodge – salaries and benefits	155,000
Woodingford Lodge – maintenance expenses	167,000
Library surplus	136,267
Miscellaneous operating expenses	186,612

Budget Surplus \$1,441,879

### **Conclusions**

The five years of financial indicator comparatives suggest that the County is well positioned in the short and mid- term to meet its service and financial obligations.

Attached to this report as Attachments 3 and 4 is a Letter of Independence for the year ended December 31, 2013 and a Management Letter prepared by the Auditor that identifies areas of weakness in the internal controls or procedures of the County for the 2013 fiscal year. Action is being taken by Staff to remedy the weaknesses identified.

Overall the 2013 financial statements, supported by clean Auditor's Reports and stable financial indicators, reaffirms the County's ability to continue to maintain its strong liquidity position with a moderate debt burden – key strengths necessary for financial sustainability.

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Original signed by

Departmental	<b>Approval</b>	:

Lynn S. Buchner, CGA Director of Corporate Services

# **Approved for submission:**

Original signed by

Peter M. Crockett, P.Eng. Chief Administrative Officer

# **ATTACHMENTS**

Attachment No. 1 – Consolidated Financial Statements – December 31, 2013

Attachment No. 2 – Trust Fund Statements – December 31, 2013

Attachment No. 3 - Scrimgeour & Company - Letter of Independence

Attachment No. 4 - Scrimgeour & Company - Management Letter, dated May 28, 2014



# CONSOLIDATED FINANCIAL STATEMENTS DECEMBER 31, 2013

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#### INDEPENDENT AUDITOR'S REPORT

## To the Members of Council, Inhabitants and Ratepayer of the County of Oxford:

I have audited the accompanying consolidated financial statements of County of Oxford, which comprise the consolidated statement of financial position as at December 31, 2013 and the consolidated statements of operations and accumulated surplus, change in net financial assets and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian generally accepted accounting principles, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

My responsibility is to express an opinion on these consolidated financial statements based on my audit. I conducted my audit in accordance with Canadian generally accepted audit standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### Opinion

In my opinion, the consolidated financial statements present fairly, in all material respects, the financial position of the County of Oxford as at December 31, 2013 and its financial performance and its change in net financial assets and cash flows for the year then ended in accordance with Canadian generally accepted accounting principles for municipalities as prescribed by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants.

London, Canada May 28, 2014

LICENSED PUBLIC ACCOUNTANT

DRAFT

# CONSOLIDATED STATEMENT OF FINANCIAL POSITION AS AT DECEMBER 31, 2013

(with comparative balances as at December 31, 2012)

	2013	2012
FINANCIAL ASSETS		
Cash and cash equivalents	\$ 112,775,064	\$ 91,160,520
Short term investments (Note 1)	17,173,557	16,774,412
Accounts receivable (Note 3)	21,018,206	20,709,286
	150,966,827	128,644,218
LIABILITIES		
Accounts payable and accrued liabilities	23,396,248	20,405,742
Deferred revenue (Note 4)	22,711,390	21,119,298
Post retirement and employee future benefits (Note 5)	4,176,922	4,181,309
Net long term liabilities (Note 7)	63,695,522	62,177,989
Landfill closure and post closure liabilities (Note 8)	3,792,978	3,709,814
	117,773,060	111,594,152
NET FINANCIAL ASSETS	33,193,767	17,050,066
NON FINANCIAL ASSETS		
Tangible capital assets (Note 16, Schedule 1)	448,595,203	434,092,443
Capital work in progress	7,769,618	9,097,365
Inventories	93,191	104,780
Prepaid and deferred charges	138,919	153,806
	456,596,931	443,448,394
ACCUMULATED SURPLUS (Note 9, Note 16)	\$ 489,790,698	\$ 460,498,460

# CONSOLIDATED STATEMENT OF OPERATIONS AND ACCUMULATED SURPLUS FOR THE YEAR ENDED DECEMBER 31, 2013

(with comparative balances for the year ended December 31, 2012)

	Budget 2013	Actual 2013	Actual 2012
_	(Note 10)		
REVENUES			
Requisition on local municipalities	\$ 53,966,403	\$ 53,412,016	\$ 52,161,058
User charges	51,027,764	51,585,197	49,984,791
Government grants (Note 14)	45,336,940	44,792,923	44,975,297
Investment income	400,664	1,710,362	1,321,132
Long term care resident maintenance	5,059,590	5,078,775	4,925,764
Provincial offences	1,975,000	2,139,287	2,128,390
Other	83,700	58,505	99,892
	157,850,061	158,777,065	155,596,324
EXPENSES			
General government	2,763,947	3,271,195	4,381,862
Protection to persons and property	2,058,584	2,011,269	1,888,523
Transportation services	10,115,971	15,433,770	17,296,085
Environmental services	31,648,588	35,627,039	35,135,939
Health services	19,366,292	19,713,808	20,388,940
Social and family services	50,630,335	47,839,684	48,860,332
Social housing	7,689,845	8,130,754	8,307,787
Recreation and cultural development	2,943,903	3,377,339	2,862,922
Planning and development	3,506,849	3,061,007	3,140,246
	130,724,314	138,465,865	142,262,636
EXCESS REVENUES OVER EXPENSES			
BEFORE OTHER	27,125,747	20,311,200	13,333,688
OTHER REVENUES (EXPENSES)			
Government capital transfers	4,605,000	3,125,000	2,140,000
Developer contributions-in-kind	1,000,000	0,120,000	2,110,000
related to capital	4,151,300	7,135,439	2,105,510
Loss on disposal of capital assets	-	(2,290,577)	(192,372)
Capital revenue recoverable from residents	-	1,011,176	11,836,000
Change in estimate for WSIB liability (Note 5)		-	1,705,295
	8,756,300	8,981,038	17,594,433
EXCESS REVENUES OVER EXPENSES	35.882.047	29,292,238	30,928,121
EXCESS REVENUES OVER EXPENSES	35,882,047	29,292,238	30,928,121
EXCESS REVENUES OVER EXPENSES  ACCUMULATED SURPLUS,  BEGINNING OF YEAR (Note 16)	<b>35,882,047</b> 460,498,460	<b>29,292,238</b> 460,498,460	<b>30,928,121</b> 429,570,339

# CONSOLIDATED STATEMENT OF CHANGE IN NET FINANCIAL ASSETS (LIABILITIES) FOR THE YEAR ENDED DECEMBER 31, 2013

(with comparative balances for the year ended December 31, 2012)

	2013	2012
EXCESS REVENUES OVER EXPENSES	\$ 29,292,238	\$ 30,928,121
Acquisition of tangible capital assets	(31,806,095)	(20,650,399)
Amortization of tangible capital assets	14,838,400	16,489,924
Loss on sale of tangible capital assets	2,290,577	192,372
Proceeds from the sale of tangible capital assets	174,358	69,200
Decrease in capital work in progress	1,327,747	237,825
Decrease (increase) of inventory	11,589	(2,488)
Decrease (increase) in prepaid and deferred charges	14,887	(30,756)
INCREASE IN NET FINANCIAL ASSETS	16,143,701	27,233,799
NET FINANCIAL ASSETS (LIABILITIES), BEGINNING		
OF YEAR	17,050,066	(10,183,733)
NET FINANCIAL ASSETS, END OF YEAR	\$ 33,193,767	\$ 17,050,066

# CONSOLIDATED STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2013

(with comparative balances for the year ended December 31, 2012)

	2013	2012
OPERATING ACTIVITIES		
Excess revenues over expenses	\$ 29,292,238	\$ 30,928,121
Non-cash changes to operations		
Amortization of tangible capital assets	14,838,400	16,489,924
Loss on disposal of capital assets	2,290,577	192,372
Changes in non-cash operating balances		
Accounts receivable	(308,920)	(1,443,095
Accounts payable and accrued liabilities	2,990,506	(3,587,871
Deferred revenue	1,592,092	4,752,366
Post retirement and employee future benefits	(4,387)	(1,736,330
Landfill closure and post closure liabilities	83,164	136,503
Inventories	11,589	(2,488
Prepaid and deferred charges	14,887	(30,756
Net change in cash from operating	50,800,146	45,698,746
CAPITAL ACTIVITIES		
Acquisition of tangible capital assets	(31,806,095)	(20,650,399
Proceeds from the sale of tangible capital assets	174,358	69,200
Decrease in work in progress	1,327,747	237,825
Net change in cash from capital	(30,303,990)	(20,343,374
FINANCING ACTIVITIES		
Proceeds from long term debt	7,000,340	717,175
Long term debt principal repayments	(5,482,807)	(5,643,675
Net change in cash from financing	1,517,533	(4,926,500
Increase in cash and cash equivalents	22,013,689	20,428,872
Cash and short term investments, beginning of year	107,934,932	87,506,060
Cash and short term investments, end of year	\$129,948,621	\$107,934,932
basii and short term investments, end or year	<del>φ129,940,021</del>	ψ107,93 <del>4</del> ,932
COMPRISED OF:		
Cash and cash equivalents	112,775,064	91,160,520
Short term investments	17,173,557	16,774,412
	\$129,948,621	\$107,934,932

The accompanying summary of significant accounting policies and notes are an integral part of these financial statements.

# COUNTY OF OXFORD SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES DECEMBER 31, 2013

# Management's Responsibility for the Financial Statements

The County of Oxford is an upper-tier municipality in the Province of Ontario, Canada. It conducts its operations guided by the provisions of provincial statutes such as the Municipal Act, Municipal Affairs Act and related legislation. The consolidated financial statements of the County of Oxford are the representation of management prepared in accordance with generally accepted accounting principles for local governments as recommended by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants. The County of Oxford provides municipal services such as public works, planning, social services and housing, public health, emergency services and other general government services.

## **Basis of Consolidation**

### (i) Consolidated Entities

These consolidated statements reflect the assets, liabilities, revenues and expenses of all committees of Council and the following boards, municipal enterprises and utilities which are under the control of Council:

## Oxford County Library

All assets, liabilities, revenues and expenses between consolidated entities have been eliminated.

### (ii) Non-consolidated Entities

Trust funds and their related operations administered by the County are not consolidated, but are reported separately on the "Trust Funds Financial Statements".

## **Basis of Accounting**

The consolidated financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the creation of a legal obligation to pay.

### **Cash and Cash Equivalents**

Management considers all highly liquid investments with maturity of 90 days or less at acquisition or redeemable on demand to be cash equivalents.

#### Portfolio Investments

Portfolio investments are recorded at cost, unless there has been a decline in the market value which is other than temporary in nature, in which case the investments are written down to market value.

# COUNTY OF OXFORD SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES DECEMBER 31, 2013

### **Environmental Provisions**

The County provides for the cost of compliance with environmental legislation when conditions are identified which indicate non-compliance with environmental legislation and costs can be reasonably determined. The estimated amounts of future restoration costs are reviewed regularly, based on available information and governing legislation.

#### **Retirement Benefits**

The County's contributions due during the period to its multi-employer defined benefit plan are expensed as incurred. Other retirement benefits are expensed as incurred.

#### **Non-Financial Assets**

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the Change in Net Financial Assets for the year.

#### **Government Transfer**

Government transfers, which include legislative grants, are recognized in the financial statements in the period in which events giving rise to the transfers occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amount can be made.

## **Revenue Recognition**

Taxes are recognized as revenue in the year they are levied.

Charges for sewer and water usage are recorded as user fees when billed. Connection fee revenues are recognized when the connection has been established.

Conditional grant revenue is recognized to the extent the conditions imposed on it have been fulfilled. Unconditional grant revenue is recognized when monies are receivable.

Grants for the acquisition of tangible capital assets are recognized in the period in which eligible expenses are made.

Sales of service and other revenue are recognized on an accrual basis.

# COUNTY OF OXFORD SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES DECEMBER 31, 2013

# **Tangible Capital Assets**

Tangible capital assets are recorded at cost less accumulated amortization. Cost includes all costs directly attributable to acquisition or construction of the tangible capital asset including transportation costs, installation costs, design and engineering fees, legal fees, and site preparation costs. Contributed tangible capital assets are recorded at fair value at the time of the donation, with a corresponding amount recorded as revenue. Amortization is recorded on a straight-line basis over the estimated life of the tangible capital asset commencing once the asset is available for productive use as follows:

No amortization Land **Buildings** 35 to 40 years Furnishings and fixtures 10 years Library books 7 years Machinery and equipment 10 to 30 years 10 to 99 years Infrastructure - water and wastewater Roads and bridges 7 to 99 years Computer hardware and software 4 years Vehicles 5 to 20 years

#### **Inventories**

Inventories held for consumption are recorded at the lower of cost and market.

#### **Deferred Revenue**

Revenues received for specific purposes which are externally restricted by legislation, regulation or agreement and are not available for general municipal purposes are accounted for as deferred revenue on the Consolidated Statement of Financial Position. The revenue is recognized in the Consolidated Statement of Operations in the year in which it is used for the specified purpose.

### **Solid Waste Landfill**

The estimated costs to close and maintain solid waste landfill sites are based on estimated future expenses in current dollars, discounted, adjusted for estimated inflation, and are charged to the expense as the landfill's capacity is used.

#### Use of Estimates

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the period. Actual results could differ from management's best estimates as additional information becomes available in the future.

#### 1. Short Term Investments

The short term investments of \$17,173,557 (2012 - \$16,774,412) are recorded at cost. The investments have a market value of \$17,373,876 (2012 - \$17,456,779). The market value represents the realizable value of the investments if they were sold on December 31, 2013.

#### 2. Trust Funds

Trust funds administered by the County of Oxford amounting to \$44,982 (2012 - \$49,735) have not been included in the Consolidated Statement of Financial Position nor have their operations been included in the Consolidated Statement of Operations and Accumulated Surplus.

#### 3. Accounts Receivable

Included in accounts receivable are long term receivables for \$9,091,997 (2012 - \$9,851,589) with repayment continuing until 2023.

#### 4. Deferred Revenue

The deferred revenue balance is comprised of the following:

	2013	2012
Development charges Economic development grant Federal gas tax Other	\$ 16,530,470 3,235,113 1,833,721 1,112,086	\$ 14,852,529 3,274,597 1,784,376 1,207,796
	\$ 22,711,390	\$ 21,119,298

Included in other is an amount for the Provincial Rent Bank Program of \$Nil (2012 - \$41,104). During 2013, the Province advanced the County \$41,104, the fund earned \$883 in interest and \$106,509 was expended from the program.

# 5. Post Retirement and Employee Future Benefits

The County provides certain employee benefits which have been funded as noted below:

	 2013	2012
Workplace Safety & Insurance Board Post retirement benefits	\$ 4,012,164 164,758	\$ 3,940,230 241,079
	\$ 4,176,922	\$ 4,181,309

# Liability for Workplace Safety & Insurance (WSIB)

The County is a Schedule 2 employer under the Workplace Safety and Insurance Act. As a Schedule 2 employer, the County assumes the liability for any award made under the Act. A comprehensive actuarial valuation of the future liability for WSIB benefits was conducted as at December 31, 2011 and has been extrapolated to estimate the liability for the 2012 to 2014 period. The next required valuation will be as at December 31, 2014. In 2011, the County used the WSIB prepared report to estimate its future liability for WSIB, however in 2012, the County changed its estimate to use the actuarial report.

The significant actuarial assumptions adopted in estimating the County's WSIB liabilities are as follows:

•	Discount rate	4.25%
•	Expected future WSIB payments per lost time injury - County	70%
	- Woodingford Lodge	178%
•	Health care inflation	CPI plus 4%
•	WSIB Administration Rate	30%
•	Lost time injury count - County	4
	- Woodingford Lodge	5

Information about the County's WSIB liability is as follows:

		2013	2012
Accrued benefit obligation, beginning of year Change in estimates Current service cost Interest expense Actuarial loss Benefits paid	\$	3,940,230 - 483,704 224,257 1,495,616 (802,207)	\$ 5,622,237 (1,705,295) 470,427 229,190 1,661,796 (842,509)
Accrued benefit obligation, end of year Unamortized net actuarial gain	<u> </u>	5,341,600 (1,329,436) 4,012,164	\$ 5,435,846 (1,495,616) 3,940,230

# 5. Post Retirement and Employee Future Benefits Continued

Information about the County's WSIB expenses recognized in the period is as follows:

	 2013	2012
Current period benefit cost Amortization of net actuarial loss Interest expense	\$ 483,704 166,180 224,257	\$ 470,427 166,180 229,190
Accrued benefit obligation, end of year	\$ 874,141	\$ 865,797

A reserve has been accumulated to fund this obligation. It is funded as follows:

	 2013	2012
Workplace Safety and Insurance Board (Note 9)	\$ 5,252,690	\$ 4,813,564

# **Liability for Post Retirement Benefits**

The municipality provides retirement benefits consisting of Health Care Benefits and Life Insurance to qualifying members.

### 6. Pension Agreements

The County makes contributions to the Ontario Municipal Employees Retirement Fund (OMERS), which is a multi-employer plan, on behalf of members of its staff. The plan is a defined benefit plan which specifies the amount of the retirement benefit to be received by the employees based on the length of services and rates of pay.

The amount contributed to OMERS for 2013 was \$3,392,437 (2012 - \$3,058,096) for the current service and is included as an expenditure on the Consolidated Statement of Operations and Accumulated Surplus.

The County had no obligation, as at December 31, 2013, under the past service provisions.

# 7. Net Long Term Liabilities

(a) The balance of long term liabilities reported on the Consolidated Statement of Financial Position is made up of the following:

	2013	2012
Total long term liabilities incurred by the County at various rates of interest ranging from 1.96% to 7.00% (2012 - 1.96% to 8.00%) with maturity dates ranging from April 2014 to December 2040	\$104,886,374	\$103,387,670
Of the long term liabilities shown above, the responsibility for payment of principal and interest charges has been assumed by other municipalities	(40,332,038)	(40,387,330)
Of the long term liabilities shown above, the responsibility for payment of principal and interest charges for tile drainage has been assumed by individuals	(858,814)	(822,351)
	\$ 63,695,522	\$ 62,177,989

(b) Of the net long term liabilities reported in (a) of this note, the minimum principal repayments required are estimated as follows:

2014	\$ 5,890	,952
2015	6,002	,169
2016	5,512	2,511
2017	4,930	,308
2018	4,771	,201
Thereafter	36,588	,381
	\$ 63,695	,522

(c) The net interest expense for the year ended December 31, 2013 was \$2,889,891 (2012 - \$2,988,424).

# 7. Net Long Term Liabilities Continued

- (d) The net long term liabilities in (a) issued in the name of the County have received approval of the Ontario Municipal Board for those approved on or before December 31, 1992. Those approved after January 1, 1993 have been approved by by-law. The annual principal and interest payments required to service these liabilities are within the annual debt repayment limit prescribed by the Ministry of Municipal Affairs and Housing.
- (e) The County is contingently liable for long term liabilities with respect to tile drainage, and of those for which the responsibility for the payment of principal and interest has been assumed by other municipalities. The total amount outstanding as at December 31, 2013, was \$41,190,852 (2012 \$41,209,681) and is not recorded on the Consolidated Statement of Financial Position.

### 8. Landfill Closure and Post Closure Liabilities

The Public Sector Accounting Handbook Section 3270: Solid Waste Landfill Closure and Post-Closure Liability, establishes standards on how to account for and report liability for closure and post-closure care of a solid waste landfill site. The Sanitary Closure costs include final cover and vegetation, completing facilities for drainage control features, leachate monitoring, water quality monitoring, and monitoring and recovery of gas. Post-closure care activities include all activities related to monitoring the site once it can no longer accept waste, including acquisition of any additional land for buffer zones, treatment and monitoring of leachate, monitoring ground water and surface water, gas monitoring and recovery, and ongoing maintenance of various control systems, drainage systems, and final cover. The estimated liability for the care of landfill sites is the present value of future cash flows associated with closure and post-closure costs.

The County owns and operates one open landfill site and it owns and monitors two closed landfill sites. The open site has a remaining capacity of 3,604,159 (2012 - 3,671,124) cubic metres with an estimated life expectancy of 40 years. The present value of the expected closure and post closure costs of the open landfill site have been estimated using a discount factor of 2.5% and an annual inflation rate of 3.0%. The estimated expenses for closure and post closure care are \$3,792,978 (2012 - \$3,709,814). and has been reported on the Consolidated Statement of Financial Position. The estimated length of time required for post-closure care is 25 years.

# 9. Accumulated Surplus

Accumulated surplus consists of individual fund surpluses and reserves as follows:

	2013	2012
Surpluses (deficits) Operating fund Invested in tangible capital assets (note 16) Library	\$ (69,490,079) 456,364,821 136,270	\$ (76,277,660) 443,189,809 74,388
	387,011,012	366,986,537
Reserves Working capital General Water and wastewater systems Waste collection and disposal Ambulance services Social housing Library Workplace Safety and Insurance Board (WSIB) Planning Other purposes and capital expenses	6,100,000 8,968,424 37,360,911 2,178,000 1,234,121 4,124,853 477,828 5,252,690 693,349 10,363,953 76,754,129	6,100,000 8,617,499 30,329,547 2,378,000 1,098,761 3,159,158 464,276 4,813,564 719,463 10,720,098 68,400,366
Special Purpose Reserves Landfill	26,025,557 26,025,557	25,111,557 25,111,557
	\$489,790,698	\$460,498,460

# 10. Budget

The Financial Plan (Budget) By-Law adopted by Council on January 09, 2013 was prepared on a modified accrual basis consistent with the requirements of Section 289 of the Ontario Municipal Act, 2001. The 2013 actual balances are reported on a full accrual basis which includes; amortization of, gains and losses on disposal of and certain revenues related to, capital assets, but excludes debt repayment, capital asset costs and transfers of accumulated surplus. This is consistent with the Public Sector Accounting Standard. As a result, the budget figures presented in the Consolidated Statement of Operations and Accumulated Surplus represent the Financial Plan adopted by Council on January 09, 2013 with adjustments as follows:

	2013
Financial Plan (Budget) By-Law surplus for the year	\$ -
Add:  Tangible capital assets Debt principal repayment  Less:  Issuance of long term liabilities Transfers from accumulated surplus	39,083,605 5,608,153 8,806,000 3,711
	\$ 35,882,047

#### 11. Commitments

In 2008, County Council approved a \$400,000 capital grant to the Stratford General Hospital. The County has committed to fund \$40,000 each year from its general levy to fulfil this obligation. This obligation will be complete in the year 2017.

### 12. Public Sector Salary Disclosure

In 2013, as defined in the Public Sector Disclosure Act 1996, 23 employees were paid a salary of \$100,000 or more by the County of Oxford.

# 13. Contingent Liabilities

The County is in the process of defending a claim for damages concerning its involvement in the expropriation of land for industrial development purposes. If successful, the cost associated with this claim will be funded by the County's insurance provider or from revenues the County received from a third party having an interest in the matter.

Property assessment appeals have been filed by a property owner for years 2009 through to 2012 under the Assessment Act and the Municipal Act that, in the event they are successful, would be funded from the County's Corporate General reserve.

# 14. Oxford County Library Board

In 2013, the Oxford County Library Board received \$135,675 (2012 - \$111,990) from the Ministry of Tourism and Culture for the public library operating grant program and pay equity funding of \$3,229 (2012 - \$3,229). These amounts are included in government grants on the Consolidated Statement of Operations and Accumulated Surplus.

# 15. Comparative Balances

Certain comparative balances have been restated to conform with the current year's presentation.

# 16. Accumulated Surplus

An adjustment was made to the 2012 opening accumulated surplus and tangible capital assets to record assets that were not previously recognized. The adjustment increased accumulated surplus and the net book value of tangible capital assets by \$5,437,349.

# 17. Segmented Information

The County of Oxford is a diversified municipal government institution that provides a wide range of services to its citizens such as emergency services, water and wastewater, roads and public housing. Distinguishable functional segments have been separately disclosed in the segmented information. The nature of the segments they encompass are as follows:

#### General Government

General government is responsible for: CAO/Clerk, Council, Facilities, Finance, Information Services and Human Resources.

#### Protection to Persons and Property

Provincial Offences Administration is responsible for providing administrative support for the Ontario Court of Justice. The Provincial Offences Act applies to all Ontario statutes (and regulations), municipal by-laws, and some federal contraventions.

## **Transportation Services**

Transportation is responsible for the delivery of municipal public works services related to the planning, development and maintenance of roadway systems.

#### **Environmental Services**

The environmental services department consists of three distinct utilities - water, wastewater and solid waste disposal.

#### **Health Services**

Health services are comprised of public health services which works to improve the overall health of the population and overcome health inequalities by providing services to individuals and communities. Emergency Medical Services provides the County and surrounding areas with pre-hospital medical care and transportation services to the ill and injured in the community.

### Social and Family Services

Social Services provides services that are meant to help the less fortunate in society and assistance to the aged.

# Social Housing

Social Housing is provided to help shelter individuals, families and elderly in need.

### Oxford County Public Library Board

Oxford County Public Library Board provides services meant to improve the health and development of the citizens of the County.

# Planning and Development

Planning and development provides services related to property development within the County.

# CONSOLIDATED SCHEDULE OF TANGIBLE CAPITAL ASSETS AS AT DECEMBER 31, 2013

(with comparative balances as at December 31, 2012)

	Land	Buildings	Vehicles	Furniture and Fixtures	Machinery and Equipment	Bridges
COST						
Balance, beginning of year	\$25,411,988	\$97,201,264	\$10,017,792	\$4,561,277	\$11,965,416	\$31,028,105
Add: additions during the year	50,002	3,897,485	1,663,305	353,280	554,735	714,932
Less: disposals during the year		303,065	897,821	17,549	1,243,335	2,738,145
Balance, end of year	25,461,990	100,795,684	10,783,276	4,897,008	11,276,816	29,004,892
ACCUMULATED AMORTIZATION						
Balance, beginning of year	-	\$22,451,892	\$5,758,608	\$3,954,595	\$4,474,075	\$10,813,219
Add: amortization during the year	-	2,643,818	1,206,585	106,535	658,480	406,368
Less: disposals during the year		108,809	889,627	17,549	1,136,587	1,147,683
Balance, end of year		24,986,901	6,075,566	4,043,581	3,995,968	10,071,904
NET BOOK VALUE OF TANGIBLE CAPITAL ASSETS	\$25,461,990	\$75,808,783	\$4,707,710	\$853,427	\$7,280,848	\$18,932,988

# CONSOLIDATED SCHEDULE OF TANGIBLE CAPITAL ASSETS

# AS AT DECEMBER 31, 2013

(with comparative balances as at December 31, 2012)

	Water and Waste Water	Roads	Library Books	Computer Hardware and Software	Total	Total 2012
COST						(Note 16)
Balance, beginning of year	\$325,867,036	\$147,588,390	\$1,676,383	\$1,399,204	\$656,716,855	\$637,890,642
Add: additions during the year	17,484,306	6,597,182	212,026	278,842	31,806,095	20,650,399
Less: disposals during the year	454,069	1,009,511	-	455,273	7,118,768	1,824,187
Balance, end of year	342,897,273	153,176,061	1,888,409	1,222,773	681,404,182	656,716,854
ACCUMULATED AMORTIZATION						
Balance, beginning of year	\$103,819,406	\$69,727,245	\$715,530	\$909,842	\$222,624,412	\$207,697,102
Add: amortization during the year	4,543,420	4,724,342	239,483	309,369	14,838,400	16,489,924
Less: disposals during the year	392,165	506,140	-	455,273	4,653,833	1,562,615
Balance, end of year	107,970,661	73,945,447	955,013	763,938	232,808,979	222,624,411
NET BOOK VALUE OF TANGIBLE CAPITAL ASSETS	\$234,926,612	\$79,230,614	\$933,396	\$458,835	\$448,595,203	\$434,092,443

# CONSOLIDATED SCHEDULE OF SEGMENT DISCLOSURE FOR THE YEAR ENDED DECEMBER 31, 2013

(with comparative balances for the year ended December 31, 2012)

	General Government	Protection to Persons and Property	Transportation Services	Environmental Services	Health Services	Social and Family Services
REVENUES						
Taxation User charges Government grants Investment income Long term care resident maintenance	\$3,634,776 1,137,031 37,007 721,989	\$225,013 - - - -	\$16,201,333 974,761 - -	\$2,745,761 44,189,185 - 986,510 -	\$7,820,016 515,777 12,059,490 -	\$13,580,261 2,301,035 29,863,273 - 5,078,775
Provincial offences Other	- -	2,139,287 5,328	3,099	<del>-</del> -	- 23,289	23,628
	5,530,803	2,369,628	17,179,193	47,921,456	20,418,572	50,846,972
EXPENSES						
Wages and benefits Material and supplies Contracted services Rents and financial expenses External transfers Interfunctional transfers Interest on long term debt Amortization	4,178,694 3,334,660 2,467,732 132,454 87,000 (8,350,549) 355,858 1,065,346	316,587 109,614 270,510 17,928 1,045,082 197,336 54,212	3,744,227 2,185,737 575,097 5,000 2,949,242 9,243 5,965,224	5,586,335 12,130,073 10,061,533 5,284 - 1,139,488 1,329,105 5,375,221	15,070,005 1,797,826 541,568 11,975 45,000 1,589,100 36,669 621,665	19,416,745 2,903,392 5,641,363 26,427 15,852,338 1,707,668 1,057,909 1,233,842
-	3,271,195	2,011,269	15,433,770	35,627,039	19,713,808	47,839,684
EXCESS REVENUES OVER EXPENSES BEFORE OTHER	2,259,608	358,359	1,745,423	12,294,417	704,764	3,007,288
OTHER REVENUES (EXPENSES)						
Government capital transfers Developer contributions-in-kind related to capital Gain (loss) on disposal Capital revenue recoverable from residents Change in estimate for WSIB liability	90,100 - - -	- - - -	3,125,000 82,959 (2,043,541) -	6,411,158 (43,456) 1,011,176	- - (203,580) - -	- - - -
	90,100	-	1,164,418	7,378,878	(203,580)	-
EXCESS REVENUES OVER EXPENSES	\$2,349,708	\$358,359	\$2,909,841	\$19,673,295	\$501,184	\$3,007,288

# CONSOLIDATED SCHEDULE OF SEGMENT DISCLOSURE FOR THE YEAR ENDED DECEMBER 31, 2013

(with comparative balances for the year ended December 31, 2012)

	Social Housing	Oxford County Public Library Board	Planning and Development	Total	Total 2012
REVENUES		•	•		
Taxation User charges Government grants Investment income Long term care resident maintenance Provincial offences Other	\$3,259,369 2,199,776 2,428,462 883 - -	\$2,962,786 42,294 399,480 980 - - 3,161	\$2,982,701 225,338 5,211 - - -	\$53,412,016 51,585,197 44,792,923 1,710,362 5,078,775 2,139,287 58,505	\$52,161,058 49,984,791 44,975,297 1,321,132 4,925,764 2,128,390 99,892
	7,888,490	3,408,701	3,213,250	158,777,065	155,596,324
EXPENSES					_
Wages and benefits Material and supplies Contracted services Rents and financial expenses External transfers Interfunctional transfers Interest on long term debt Amortization	97,461 3,532,835 244,189 - 3,986,552 85,440 - 184,277	1,994,950 320,074 43,431 197,233 - 381,931 46,895 392,825	2,306,217 315,770 97,780 15,896 25,000 300,344	52,711,221 26,629,981 19,943,203 407,197 21,045,972 - 2,889,891 14,838,400	51,515,981 26,717,908 20,559,480 432,187 23,558,731 2,988,425 16,489,924
_	8,130,754	3,377,339	3,061,007	138,465,865	142,262,636
EXCESS REVENUES OVER EXPENSES BEFORE OTHER	(242,264)	31,362	152,243	20,311,200	13,333,688
OTHER REVENUES (EXPENSES)					
Government capital transfers Developer contributions-in-kind related to capital Gain (loss) on disposal Capital revenue recoverable from residents Change in estimate for WSIB liability	- - - -	506,956 - - -	- 44,266 - - -	3,125,000 7,135,439 (2,290,577) 1,011,176	2,140,000 2,105,510 (192,372) 11,836,000 1,705,295
	-	506,956	44,266	8,981,038	17,594,433
EXCESS REVENUES OVER EXPENSES	\$(242,264)	\$538,318	\$196,509	\$29,292,238	\$30,928,121



# TRUST FUNDS DECEMBER 31, 2013

### INDEPENDENT AUDITOR'S REPORT

# To the Members of Council, Inhabitants and Ratepayer of the County of Oxford:

I have audited the accompanying financial statements of County of Oxford Trust Funds, which comprise the statement of financial position as at December 31, 2013 and the statements of operations and accumulated surplus and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian generally accepted accounting principles, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with Canadian generally accepted audit standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

#### Opinion

In my opinion, the financial statements present fairly, in all material respects, the financial position of the County of Oxford Trust Funds as at December 31, 2013 and its financial performance and its change in cash flows for the year then ended in accordance with Canadian generally accepted accounting principles for municipalities as prescribed by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants.

London, Canada May 28, 2014

LICENSED PUBLIC ACCOUNTANT

# TRUST FUNDS STATEMENT OF OPERATIONS FOR THE YEAR ENDED DECEMBER 31, 2013

	Total	County Home Trust	County Tree Memorial	County Agreement Forest Trust	P.O.A. Bail			
REVENUES								
Capital Interest earned	\$ 99,346 188	\$ 99,346 -	\$ - 112	\$ - 71	\$ - 5			
	99,534	99,346	112	71	5			
EXPENSES	400 700	400 700						
Resident withdrawals	103,762	103,762	-	-	-			
EXCESS REVENUES OVER EXPENSES (EXPENSES OVER REVENUES)	(4,228)	(4,416)	112	71	5			
FUND TRANSFER (Note 5)	(525)	-	-	-	(525)			
FUND BALANCE, BEGINNING OF YEAR	49,735	34,608	8,930	5,677	520			
FUND BALANCE, END OF YEAR	\$ 44,982	\$ 30,192	\$ 9,042	\$ 5,748	\$ -			
STATEMENT OF FINANCIAL POSITION AS AT DECEMBER 31, 2013								
ASSETS Cash	\$ 44,982	\$ 30,192	\$ 9,042	\$ 5,748	\$ -			
FUND BALANCES	<b>6</b> 44 000	Ф 00 100	Φ 0.242	ф <b>5</b> 740	Φ.			
Balance	\$ 44,982	\$ 30,192	\$ 9,042	\$ 5,748	\$ -			

The summary of significant accounting policies is an integral part of this financial statement.

# TRUST FUNDS STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2013

	Total	County Home Trust	County Tree Memorial	County Agreement Forest Trust	P.O.A. Bail
OPERATING ACTIVITIES  Excess revenues over expenses (expenses) over revenues Fund Transfer (Note 5)	\$ (4,228)	\$ (4,416)	\$ 112	\$ 71	\$ 5
	(525)	-	-	-	(525)
Increase (decrease) in cash  Cash, beginning of year	(4,753)	(4,416)	112	71	(520)
	49,735	34,608	8,930	5,677	520
Cash, end of year	\$ 44,982	\$ 30,192	\$ 9,042	\$ 5,748	\$ -

The summary of significant accounting policies is an integral part of this financial statement.

# TRUST FUNDS SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES DECEMBER 31, 2013

## 1. Significant Accounting Policies

- (a) The trust funds' financial statements reflect the assets, liabilities, revenues and expenses of the County's trust funds.
- (b) The financial statements have been prepared using the accrual basis of accounting in accordance with Canadian Generally Accepted Accounting Principles.

### 2. Management's Responsibility for the Financial Statements

Oxford County is an upper-tier municipality in the Province of Ontario, Canada. It conducts its operations guided by the provisions of provincial statutes such as the Municipal Act, Municipal Affairs Act and related legislation. The trust funds financial statements of the County of Oxford are the representation of management prepared in accordance with Canadian public sector account standards and generally accepted accounting principles estabilished by the Canadian Public Sector Accounting Board.

#### 3. Use of Estimates

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the period. Actual results could differ from management's best estimates as additional information becomes available in the future.

### 4. Subsequent Event

On January 8, 2014, Council authorized closure of the County Agreement Forest and the County Tree Memorial inactive trust funds reserving the funds from the County Agreement Forest and County Tree Memorial for future use in reforestation.

#### 5. Fund Transfer

During the year the County of Oxford closed the P.O.A. Bail account and transferred the funds to the P.O.A. operating account.

CHARTERED ACCOUNTANT

County of Oxford 21 Reeve Street Woodstock, Ontario N4S 7Y3

Dear Sirs:

I have been engaged to audit the financial statements of the County of Oxford for the year ending December 31, 2013.

Canadian generally accepted auditing standards requires that I communicate at least annually with you regarding all relationships between the County and myself that, in my professional judgment, may reasonably be thought to bear on my independence.

In determining which relationships to report, the standards require me to consider relevant rules and related interpretations prescribed by the appropriate provincial institute/order and applicable legislation, covering such matters as:

- Holding a financial interest, either directly or indirectly, in a client;
- Holding a position, either directly or indirectly, that gives the right or responsibility to exert significant influence over the financial or accounting policies of a client;
- Personal or business relationships of immediate family, close relatives, partners or retired partners, either directly or indirectly, with a client;
- Economic dependence on a client; and
- Provision of services in addition to the audit engagement

I am not aware of any relationship between County and myself that, in my professional judgment, may reasonably be thought to bear on my independence, that have occurred from January 1 to December 31, 2013.

Canadian generally accepted auditing standards require that I confirm my independence to management or persons having oversight responsibility for the financial reporting process. However, since the Rules of Professional Conduct of the Institute of Chartered Accountants of Ontario deal with the concept of independence in terms of objectivity, my confirmation is to be made in that context. Accordingly, I hereby confirm that I am objective with respect to the County within the meaning of the Rules of Professional Conduct of the Institute of Chartered Accountants of Ontario as of May 28, 2014.

This report is intended solely for the use of the Council and should not be used for any other purposes.

Sincerely,

Scrimgeour & Company Chartered Accountant

CCOUNTANT

May 28, 2014

Members of Council County of Oxford 21 Reeve Street Woodstock, Ontario N4S 7Y3

Dear Sirs:

We have completed our audit of the financial statements of the County of Oxford for the year ended December 31, 2013 and would like to take this opportunity to address areas of weaknesses in internal controls or procedures. These comments are not intended to reflect on the integrity of your employees, but are intended to provide recommendations to improve your systems. In addition, we are reporting on follow up to prior year's letter.

CHARTERE D.

# Purchase System

We noted in the management letter for the year ended December 31, 2011, that the process for paying progress payments for capital projects does not always include third party documentation. A process has been implemented during the year ended December 31, 2013 to address this point, which we tested during our 2013 audit and found satisfactory.

## <u>Payroll</u>

We tested a sample of employees throughout the various departments within the County, during our payroll systems audit. One of the key controls we test is the approval of time sheets. We noted this approval function and process is handled differently in each department. We recommend a common approval process be implemented. As per Report CS 2014-05 approved by Council, a new Payroll, Human Resources and Scheduling Software will be implemented commencing in 2014.

Sincerely,

Christene Scrimgeour, CPA, CA, BA

Christin Scringeour

Scrimgeour & Company, Chartered Accountant